

# Australian Naval Nuclear Power Safety Regulator

## Entity Resources and Planned Performance

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# Australian Naval Nuclear Power Safety Regulator

## Section 1: ANNPSR Overview and Resources

### 1.1 Strategic Direction Statement

In alignment with the *2026 National Defence Strategy*, conventionally-armed, nuclear-powered submarines represent a central tenet of the approach to enhance Australia's capability to deter threats to its national security and contribute to regional stability. Australia is preserving its sovereignty, maintaining our economic connection to the world and investing in progress through the Australia, the United Kingdom and the United States (AUKUS) Optimal Pathway and the Nuclear-Powered Submarine Program.

The establishment of the Australian Naval Nuclear Power Safety Regulator (ANNPSR) as a statutory regulator on 1 November 2025 represents an enduring commitment to the safety of the environment and people.

ANNPSR is accountable for assuring nuclear safety for naval nuclear power activities across Australia's nuclear-powered submarine lifecycle, including licensing activities, monitoring and investigating to ensure compliance, and taking enforcement action where required. Defence, through the Australian Submarine Agency, is responsible for the acquisition, delivery, sustainment and disposal of nuclear-powered submarines, and the Royal Australian Navy will continue to be responsible for submarine operations.

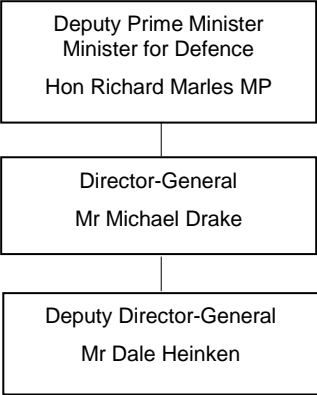
In addition to AUKUS partners, ANNPSR works in partnership with entities within the Defence portfolio, and with Australian Government, state and territory departments, regulators and agencies to assure safety across the nuclear-powered submarine lifecycle.

Key priorities for ANNPSR in 2026-27 include regulatory activities, specifically: monitoring activities occurring under licences transitioned from the Australian Radiation Protection and Nuclear Safety Agency (ARPANSA) on establishment of ANNPSR in relation to HMAS Stirling, WA, and the assessment of a siting licence for the Nuclear-Powered Submarine Construction Yard at Osborne, SA.

Throughout 2026-27, ANNPSR will continue to build Australian naval nuclear regulatory capability, working closely with ARPANSA, as well as other key stakeholders, such as AUKUS partners and the Defence Seaworthiness Program, on building the regulatory workforce capability ahead of Submarine Rotational Force-West.

### ANNPSR Organisational Structure

Figure 1: ANNPSR Organisational Chart



### Organisational Structure

No changes have taken place since the last Portfolio Statements.

### Senior Executive Changes

On 10 April 2026, Mr Dale Heinken commenced as Deputy Director-General.

## 1.2 ANNPSR Resource Statement

This table shows the total resourcing available to the ANNPSR to deliver programs and services on behalf of the Government.

**Table 1: ANNPSR Resource Statement - Budget Estimates for 2026-27 as at May Budget 2026** <sup>[a]</sup> <sup>[b]</sup>

	2025-26 Estimated Actual \$'000	2026-27 Budget Estimate \$'000	2027-28 Forward Estimate \$'000	2028-29 Forward Estimate \$'000	2029-30 Forward Estimate \$'000
<b>Departmental</b>					
Annual appropriations - ordinary annual services					
Departmental appropriation <sup>[c]</sup>	29,250	50,011	62,922	75,855	61,399
<b>Total departmental resourcing</b>	<b>29,250</b>	<b>50,011</b>	<b>62,922</b>	<b>75,855</b>	<b>61,399</b>
<b>Total resourcing for ANNPSR</b>	<b>29,250</b>	<b>50,011</b>	<b>62,922</b>	<b>75,855</b>	<b>61,399</b>

### Notes

- Prepared on a resourcing (i.e. appropriations available) basis.
- Annual appropriation amounts reported for 2025-26 are inclusive of Supply Bill arrangements.
- Appropriation Bill (No. 1) 2026-2027.

### 1.3 Budget Measures

#### 2026-27 Budget Measures and Other Budget Adjustments

Table 2: ANNPSR 2026-27 Budget Measures <sup>[a]</sup>

	2025-26 Estimated Actual \$'000	2026-27 Budget Estimate \$'000	2027-28 Forward Estimate \$'000	2028-29 Forward Estimate \$'000	2029-30 Forward Estimate \$'000	Total \$'000
<b>Departmental Budget Measures</b>						
Savings from External Labour and Non-Wage Expenses - one year extension	-	-	-	-	-6,666	-6,666
<b>Total Departmental Budget Measures</b>	-	-	-	-	<b>-6,666</b>	<b>-6,666</b>
<b>Other Budget Adjustments</b>						
Further Savings from External Labour and Non-Wage Expenses	-	-243	-313	-433	-	-989
Other Budget Adjustments	-	-97	-430	-667	-662	-1,856
<b>Total Other Departmental Budget Adjustments</b>	-	<b>-340</b>	<b>-743</b>	<b>-1,100</b>	<b>-662</b>	<b>-2,845</b>
<b>Variation to ANNPSR Departmental Funding</b>	-	<b>-340</b>	<b>-743</b>	<b>-1,100</b>	<b>-7,328</b>	<b>-9,511</b>

**Notes**

- a. Prepared on a Government Finance Statistics (Underlying Cash) basis. Figures displayed as a negative (-) represent a decrease in funds and a positive (+) represent an increase in funds.

## Section 2: ANNPSR Outcomes and Planned Performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

**Note:**

Performance reporting requirements in the Portfolio Budget Statements are part of the Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance measures described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements - included in Annual Reports - to provide a complete picture of an entity's planned and actual performance.

The most recent corporate plan and annual performance statement for ANNPSR can be found at: <https://www.annpsr.gov.au/corporate-information/corporate-publications>.

## 2.1 Budgeted Expenses and Performance for Outcome 1

**Outcome 1: Assure the protection of people and the environment and the regulation of naval nuclear power activities across the lifecycle of Australia's conventionally-armed, nuclear-powered submarine capability.**

### Outcome 1 Strategy

#### Linked Programs

<b>Australian Nuclear Science and Technology Organisation</b>
Program 2 - Nuclear-Powered Submarines.
<b>Contribution to Outcome 1 by linked program</b>
Australian Nuclear Science and Technology Organisation (ANSTO) contributes to Outcome 1 through the provision of expertise and advice in the support of the Nuclear-Powered Submarine Program, with a focus on baselining and augmenting Australia's nuclear stewardship capabilities and credentials.

<b>Australian Radiation Protection and Nuclear Safety Agency</b>
Program 1.2 - Nuclear-Powered Submarines.
<b>Contribution to Outcome 1 by linked program</b>
Australian Radiation Protection and Nuclear Safety Agency contributes to Outcome 1 through the provision of radiation protection and nuclear safety research, policy, advice, codes, standards, services and regulation.



**Table 4: Performance Measures for Outcome 1**

Table 4 details the performance measures for each program associated with Outcome 1. It also provides the related key activities as expressed in the current corporate plan where further detail is provided about the delivery of the activities related to the program, the context in which these activities are delivered and how the performance of these activities will be measured. Where relevant, details of 2026-27 Budget Measures that have created new programs or materially changed existing programs are provided.

<b>Program 1.1: Regulation of Naval Nuclear Power Activities</b>		
<b>Program 1.1 Objective</b> ANNPSR's objectives are to protect the environment and people by providing assurance for nuclear safety of Australia's Nuclear-Powered Submarine Program, as well as promote, monitor and enforce compliance with the <i>Australian Naval Nuclear Power Safety Act 2024</i> .		
<b>Key Activities</b>	Key activities reported in the Corporate Plan that relate to this program: <ul style="list-style-type: none"> <li>• Develop and maintain a healthy nuclear safety culture within the Regulator.</li> <li>• Develop, support and maintain a regulatory framework, and provide operational guidance.</li> <li>• Conduct effective regulatory action.</li> <li>• Promote public confidence and trust in the Regulator.</li> <li>• Support the AUKUS partnership.</li> <li>• Increase and sustain the capability, capacity and expertise of the agency.</li> </ul>	
<b>Year</b>	<b>Performance Measures</b>	<b>Expected Performance Results</b>
Current Year 2025-26	Conduct effective regulatory action.	Percentage of licence applications processed in accordance with established timeframes. <i>Target: 90%.</i>  Percentage of planned inspections and audits completed in accordance with relevant Regulatory Oversight Plans and Annual Inspection Plans. <i>Target: 90%.</i>
	Promote public confidence and trust in the Regulator through public consultation and engagement.	Public enquiries received and responded within 20 working days. <i>Target: 90%.</i>  Conduct engagement activities with relevant stakeholders. <i>Target: at least 20 per annum.</i>
	Support the AUKUS partnership by assuring nuclear safety aligned with the Optimal Pathway.	AUKUS peer regulators are regularly engaged.  ANNPSR regulatory capability is aligned with nuclear-powered submarine activities.  Observing US and UK nuclear-powered submarine visits.

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<b>Program 1.1: Regulation of Naval Nuclear Power Activities</b>		
<b>Program 1.1 Objective</b>		
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<b>Year</b>	<b>Performance Measures</b>	<b>Planned Performance Results</b>
Budget Year 2026-27 <sup>[a]</sup>	Conduct effective regulatory action.	Percentage of licence applications processed in accordance with established timeframes. <i>Target: 90%.</i>  Percentage of planned inspections and audits completed in accordance with relevant Regulatory Oversight Plans and Annual Inspection Plans. <i>Target: 90%.</i>
	Promote public confidence and trust in the Regulator through public consultation and engagement.	Public enquiries received and responded within 20 working days. <i>Target: 90%.</i>  Conduct engagement activities with relevant stakeholders. <i>Target: at least 20 per annum.</i>
	Support the AUKUS partnership by assuring nuclear safety aligned with the Optimal Pathway.	AUKUS peer regulators are regularly engaged.  ANNPSR regulatory capability is aligned with nuclear-powered submarine activities.  Observing US and UK nuclear-powered submarine visits.
<b>Year</b>	<b>Performance Measures</b>	<b>Planned Performance Results</b>
Forward Estimates 2027-30	As per 2026-27.	As per 2026-27.
Material changes to Program 1.1 resulting from 2026-27 Budget Measures: Nil.		

**Note**

- a. ANNPSR is reviewing its performance measures for 2026-27. ANNPSR's performance measures and targets will be published in the ANNPSR Corporate Plan 2026-27.

## Section 3: ANNPSR Explanatory Tables and Budgeted Financial Statements

Section 3 presents explanatory tables and budgeted financial statements, which provide a comprehensive snapshot of ANNPSR’s finances for the 2026-27 Budget year, including the impact of Budget Measures and resourcing on financial statements.

### 3.1 Explanatory Tables

#### Budgeted Departmental Income Statements

ANNPSR is budgeting for a break-even result in 2026-27 and across the Forward Estimates, after excluding unfunded depreciation and amortisation expenses.

#### Budgeted Departmental Balance Sheet

The statement shows the estimated end of year position for departmental assets and liabilities and it decreases over the Forward Estimates as it is not funded for depreciation for major assets.

#### Budgeted Departmental Statement of Cash Flows

The statement provides information on estimates of the extent and nature of cash flows by categorising the expected cash flows against operating, investing and financing activities.

**Table 5: Third Party Payments to and from Other Agencies** <sup>[a]</sup>

	<b>2025-26 Estimated Actual \$'000</b>	<b>2026-27 Budget Estimate \$'000</b>
Payments made to Department of Defence for provision of services (Departmental)	3,907	5,821

**Note**

a. Third party payments to and from other agencies include Shared Services arrangements.

### 3.2 Budgeted Financial Statements

**Table 6: Budgeted Departmental Comprehensive Income Statement  
(Showing Net Cost of Services) (for the period ended 30 June)**

	2025-26 Estimated Actual \$'000	2026-27 Budget Estimate \$'000	2027-28 Forward Estimate \$'000	2028-29 Forward Estimate \$'000	2029-30 Forward Estimate \$'000
<b>EXPENSES</b>					
Employee benefits	10,516	16,592	17,345	17,968	18,540
Suppliers	18,281	32,717	44,853	57,140	42,088
Depreciation and amortisation	453	679	679	679	679
Finance costs	59	73	53	33	10
<b>Total expenses</b>	<b>29,309</b>	<b>50,061</b>	<b>62,930</b>	<b>75,820</b>	<b>61,317</b>
<b>Net (cost of)/contribution by services</b>	<b>-29,309</b>	<b>-50,061</b>	<b>-62,930</b>	<b>-75,820</b>	<b>-61,317</b>
Revenue from Government	29,250	50,011	62,922	75,855	61,399
<b>Surplus/(deficit) attributable to the Australian Government</b>	<b>-59</b>	<b>-50</b>	<b>-8</b>	<b>35</b>	<b>82</b>
<b>Impact of net cash appropriation arrangements</b>					
	2025-26 Estimated Actual \$'000	2026-27 Budget Estimate \$'000	2027-28 Forward Estimate \$'000	2028-29 Forward Estimate \$'000	2029-30 Forward Estimate \$'000
<b>Total comprehensive income/(loss)</b>					
- as per statement of Comprehensive Income	-59	-50	-8	35	82
plus: depreciation/amortisation expenses for ROU assets <sup>[a]</sup>	453	679	679	679	679
less: lease principal repayments <sup>[a]</sup>	394	629	671	714	761
<b>Net Cash Operating Surplus/(Deficit)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

**Note**

a. Applies to leases under AASB 16 Leases.

Table 7: Budgeted Departmental Balance Sheet (as at 30 June)

	2025-26 Estimated Actual \$'000	2026-27 Budget Estimate \$'000	2027-28 Forward Estimate \$'000	2028-29 Forward Estimate \$'000	2029-30 Forward Estimate \$'000
<b>ASSETS</b>					
<b>Financial assets</b>					
Cash and cash equivalents	500	500	500	500	500
Trade and other receivables	4,103	4,366	4,007	4,112	4,284
<b>Total financial assets</b>	<b>4,603</b>	<b>4,866</b>	<b>4,507</b>	<b>4,612</b>	<b>4,784</b>
<b>Non-financial assets</b>					
Land and buildings	2,716	2,037	1,358	679	-
<b>Total non-financial assets</b>	<b>2,716</b>	<b>2,037</b>	<b>1,358</b>	<b>679</b>	<b>-</b>
<b>Total assets</b>	<b>7,319</b>	<b>6,903</b>	<b>5,865</b>	<b>5,291</b>	<b>4,784</b>
<b>LIABILITIES</b>					
<b>Payables</b>					
Suppliers	1,440	1,440	1,440	1,440	1,440
Other payables	454	609	143	149	230
<b>Total payables</b>	<b>1,894</b>	<b>2,049</b>	<b>1,583</b>	<b>1,589</b>	<b>1,670</b>
<b>Interest bearing liabilities</b>					
Leases	2,775	2,146	1,475	761	-
<b>Total interest bearing liabilities</b>	<b>2,775</b>	<b>2,146</b>	<b>1,475</b>	<b>761</b>	<b>-</b>
<b>Provisions</b>					
Employee provisions	2,709	2,817	2,924	3,023	3,114
<b>Total provisions</b>	<b>2,709</b>	<b>2,817</b>	<b>2,924</b>	<b>3,023</b>	<b>3,114</b>
<b>Total liabilities</b>	<b>7,378</b>	<b>7,012</b>	<b>5,982</b>	<b>5,373</b>	<b>4,784</b>
<b>Net assets</b>	<b>-59</b>	<b>-109</b>	<b>-117</b>	<b>-82</b>	<b>-</b>
<b>EQUITY <sup>[a]</sup></b>					
Retained surplus/(accumulated deficit)	-59	-109	-117	-82	-
<b>Total non-controlling interest</b>	<b>-59</b>	<b>-109</b>	<b>-117</b>	<b>-82</b>	<b>-</b>
<b>Total equity</b>	<b>-59</b>	<b>-109</b>	<b>-117</b>	<b>-82</b>	<b>-</b>

**Note**

a. Equity is the residual interest in assets after the deduction of liabilities.

**Table 8: Departmental Statement of Changes in Equity - Summary of Movement  
(Budget Year 2026-27)**

	Retained Earnings	Asset Revaluation Reserve	Other Reserves	Contributed Equity/ Capital	Total Equity
	\$'000	\$'000	\$'000	\$'000	\$'000
<b>Opening balance as at 1 July 2026</b>					
Balance carried forward from previous period	-59	-	-	-	-59
<b>Comprehensive income</b>					
Surplus/(deficit) for the period	-50	-	-	-	-50
<b>Total comprehensive income</b>	<b>-50</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-50</b>
<b>Estimated closing balance as at 30 June 2027</b>	<b>-109</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-109</b>
<b>Closing balance attributable to the Australian Government</b>	<b>-109</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-109</b>

**Table 9: Budgeted Departmental Statement of Cash Flows (for the period ended 30 June)**

	2025-26 Estimated Actual \$'000	2026-27 Budget Estimate \$'000	2027-28 Forward Estimate \$'000	2028-29 Forward Estimate \$'000	2029-30 Forward estimate \$'000
<b>OPERATING ACTIVITIES</b>					
<b>Cash received</b>					
Appropriations	25,147	49,748	63,281	75,750	61,227
<b>Total cash received</b>	<b>25,147</b>	<b>49,748</b>	<b>63,281</b>	<b>75,750</b>	<b>61,227</b>
<b>Cash used</b>					
Employees	7,353	16,329	17,704	17,863	18,368
Suppliers	16,841	32,717	44,853	57,140	42,088
Interest payments on lease liability	59	73	53	33	10
<b>Total cash used</b>	<b>24,253</b>	<b>49,119</b>	<b>62,610</b>	<b>75,036</b>	<b>60,466</b>
<b>Net cash from/(used by) operating activities</b>	<b>894</b>	<b>629</b>	<b>671</b>	<b>714</b>	<b>761</b>
<b>FINANCING ACTIVITIES</b>					
<b>Cash used</b>					
Principal payments on lease liability	394	629	671	714	761
<b>Total cash used</b>	<b>394</b>	<b>629</b>	<b>671</b>	<b>714</b>	<b>761</b>
<b>Net cash from/(used by) financing activities</b>	<b>-394</b>	<b>-629</b>	<b>-671</b>	<b>-714</b>	<b>-761</b>
<b>Net increase/(decrease) in cash held</b>	<b>500</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Cash and cash equivalents at the beginning of the reporting period	-	500	500	500	500
<b>Cash and cash equivalents at the end of the reporting period</b>	<b>500</b>	<b>500</b>	<b>500</b>	<b>500</b>	<b>500</b>

**Table 10: Statement of Departmental Asset Movements (Budget Year 2026-27)**

	Buildings \$'000	Other Property, Plant and Equipment \$'000	Computer Software and Intangibles \$'000	Other \$'000	Total \$'000
<b>Opening balance as at 1 July 2026</b>					
Gross book value - ROU assets	3,169	-	-	-	3,169
Accumulated depreciation/amortisation and impairment - ROU assets	-453	-	-	-	-453
<b>Opening net book balance</b>	<b>2,716</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,716</b>
<b>Other movements</b>					
Depreciation/amortisation on ROU assets	-679	-	-	-	-679
<b>Total other movements</b>	<b>-679</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-679</b>
<b>Closing balance as at 30 June 2027</b>					
Gross book value - ROU assets	3,169	-	-	-	3,169
Accumulated depreciation/amortisation and impairment - ROU assets	-1,132	-	-	-	-1,132
<b>Closing net book balance</b>	<b>2,037</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,037</b>

### 3.2.2 Notes to the Budgeted Financial Statements

The budgeted financial statements have been prepared in accordance with the Australian Accounting Standards and the *Public Governance, Performance and Accountability (Financial Reporting) Rule 2015 (FRR)*.